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Message Text

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ACTION ACDA-19

INFO OCT-01 EUR-25 IO-13 ADP-00 AEC-11 AF-10 ARA-16

CIAE-00 DODE-00 EA-11 PM-07 H-03 INR-10 L-03 NASA-04

NEA-10 NSAE-00 NSC-10 OIC-04 PA-03 PRS-01 RSC-01

SCI-06 SS-15 MBFR-03 USIA-15 SAJ-01 RSR-01 /203 W
---------- 043449
R 241830Z JUL 73
FM USMISSION GENEVA
TO SECSTATE WASHDC 713
INFO AMEMBASSY BONN
AMEMBASSY LONDON
AMEMBASSY MOSCOW
USMISSION USUN
USMISSION NATO

C O N F I D E N T I A L SECTION 1 OF 2 GENEVA 3863

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LONDON PLEASE PASS TO ACDA DIRECTOR IKLE

E.O.11652 GDS
TAGS PARM GE GW
SUBJ CCD; GERMAN MEMBERSHIP AND COMMITTEE ENLARGEMENT

REFS A) STATE 136897 B) GENEVA 2000

1. SUMMARY: FROM A NUMBER OF INFORMAL CONTACTS, WE HAVE RECEIVED INDICATIONS THAT GDR IS VERY LIKELY TO REMAIN INTERESTED IN JOINING CCD, ALONG WITH FRG, AND THAT SEVERAL KEY DELEGATIONS ARE BEGINNING TO CONSIDER QUESTION OF ADMITTING SMALL NUMBER OF NON-ALIGNED NATIONS AT SAME TIME. SOVIET DELEGATION APPEARS TO ENVISION RELATIVELY SMALL ENLARGEMENT CONSISTING OF FRG, GDR, AND A FEW NON-ALIGNED, WITH US AND SOV CO-CHAIRMEN TAKING LEAD IN ARRANGING THIS, MAINLY DURING FORTHCOMING UNGA. NO ONE HAS RAISED WITH
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US POSSIBILITY OF DEFERRING GERMAN ADMISSION UNTIL SOME

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FUTURE TIME WHEN PRC AND FRANCE MIGHT ALSO BE WILLING PARTICIPATE IN CCD OR A SUCCESSOR BODY. HOWEVER, INITIAL INDICATIONS ARE THAT A NUMBER OF DELS WILL PROBABLY NOT WANT TO TAKE ANY DECISIONS ABOUT ENLARGEMENT BEFORE THE UNGA SESSION. WE BELIEVE THAT THEY WILL, HOWEVER, BE INTERESTED IN INFORMAL CONSULTATIONS DURING REMAINDER OF SUMMER ABOUT POSSIBLE APPROACHES TO ENLARGEMENT QUESTION AND THAT SUCH CONSULTATIONS WOULD BE USEFUL.
END SUMMARY.

2. AS SUGGESTED IN REFTEL (A), WE HAVE ACQUIRED THROUGH INFORMAL CONTACTS SOME INDICATIONS OF ATTITUDES OF SEVERAL KEY CCD DELEGATIONS TO QUESTION OF GERMAN MEMBERSHIP AND CCD ENLARGEMENT. SOVIET DEPUTY REP NAZARKIN TOLD NEIDLE (US DEP'Y) JULY 18 THAT GDR "DEFINITELY" WAS INTERESTED IN BECOMING CCD MEMBER AFTER BEING ADMITTED TO UN. SINCE NAZARKIN ADDED, WITH WHAT SEEMED TO US A SLIGHT AMOUNT OF AWKWARDNESS, THAT SOVIET DEL HAD NOT YET, HOWEVER, HELD FORMAL CONSULTATIONS WITH GDR ON THIS ISSUE, HIS REMARKS PROBABLY REFLECT BASICALLY THE USSR'S OWN GOVERNING WISHES IN THE MATTER. NAZARKIN ASSUMED THAT US AND SOVIET DELS WOULD TAKE LEAD IN ENLARGEMENT PROCESS, FOLLOWING THE PRECEDENT OF THE 1969 ENLARGEMENT. NAZARKIN ASKED IF US DEL HAD ANY "CONSIDERATIONS" IT WISHED TO PRESENT TO SOVIET DEL ON ENLARGEMENT QUESTION. NEIDLE RESPONDED THAT US, OF COURSE, SUPPORTED FRG'S CANDIDACY, BUT WE DIDI NOT HAVE ANY DEFINITE IDEAS ON HOW OR WHEN IT WOULD BE BEST TO PROCEED. NAZARKIN CONCLUDED THAT HE THOUGHT IT WAS A LITTLE EARLY TO MAKE DEFINITE DECISIONS ON ENLARGEMENT, BUT HE HOPED US DEL WOULD PRESENT ITS IDEAS TO SOVIET DEL WHENEVER WE HAD ANY.

3. UK AMB HAINWORTH RELATED TO AMB MARTIN (US) THAT HE HAD BEEN TOLD BY AMB ROSHCHIN (SOVIET CO-CHAIRMAN) THAT CCD SHOULD BE ENLARGED THIS FALL BY ADDITION OF TWO GERMANIES PLUS THREE NON-ALIGNED. ROSHCHIN SAID IRAN AND INDONESIA COULD BE TWO OF THE POSSIBLE CANDIDATES. HE ALSO EXPRESSED VIEW THAT ENLARGEMENT SHOULD BE WORKED OUT THROUGH CONSULTATIONS AT UNGA AND BECOME EFFECTIVE FOR NEXT YEAR'S CCD SESSIONS. AS FOR UK'S OWN ATTITUDE,
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HAINWORTH TOLD US HE ASSUMES LONDON WOULD SUPPORT FRG CANDIDACY, AS IN PAST, AND HE HAS NO QUESTION THAT GDR WOULD ALSO HAVE TO BE ADMITTED WITH FRG. WHEN MARTIN ASKED IF HAINWORTH SAW ANY PARTICULAR PROBLEMS REGARDING AN ENLARGEMENT, HAINWORTH REPLIED THAT HE BELIEVED IT COULD BE FAIRLY DIFFICULT TASK TO REACH AGREEMENT IN NEW YORK ON THE SELECTION OF SEVERAL QUALIFIED NON-ALIGNED COUNTRIES; HE DID NOT RAISE QUESTION OF A POSSIBLE DELAY

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UNTIL SOME TIME WHEN FRANCE AND PRC MIGHT ALSO AGREE TO
PARTICIPATE IN CCD OR A SUCCESSOR BODY.

4. YUGOSLAV AMB CVOROVIC TOLD US JULY 19 HE HAD LEARNED
THAT ROSHCHIN HAD TAKEN ENLARGEMENT ISSUE UP WITH SOVIET
GROUP OF DELEGATIONS AND HE ASSUMED THAT ROSHCHIN PLANNED
TO DISCUSS ISSUE WITH US REP BEFORE LONG. CVOROVIC HIMSELF,
HOWEVER, EXPRESSED VIEW THAT ENLARGEMENT ISSUE WAS VERY
DELICATE POLITICALLY. HE SAID IT WAS IMPORTANT NOT TO
GIVE PEKING ANY POSSIBLE GROUND FOR OFFENSE. CVOROVIC,
HOWEVER, DID NOT EXCLUDE THE POSSIBILITY OF A SMALL
ENLARGMENT IN CONNECTION WITH GERMAN MEMBERSHIP, BUT HE
THOUGHT THIS COULD ONLY BE DECIDED AT THE UNGA AND HE
CAUTIONED AGAINST THE CO-CHAIRMEN TRYING TO FINALIZE THE
MATTER HERE AT THE CCD.

5. MIHAJLOVIC, YUGOSLAVIA DEPUTY REP, COMMENTED LATER
TO US IN MORE DETAIL ON RELATIONSHIP YUGOSLAV DEL SEES
BETWEEN ENLARGEMENT AND PRC PARTICIPATION IN DISARMAMENT
EFFORTS. HE EXPLAINED THAT MAIN TASK OF UN WITH REGARD
TO DISARMAMENT FORUMS, IN VIEW OF MANY DELS, IS TO FIND
WAY TO BRING ALL NUCLEAR POWERS INTO MULTILATERAL
DISARMAMENT NEGOTIATIONS. IT WAS NOT POSSIBLE TO PREDICT
AT THIS TIME WHETHER OR NOT ANY BODY MIGHT BE CREATED AT
UNGA IN LIEU OF WDC SPECIAL COMMITTEE,WHICH HE TERMED
"DEFUNCT", AND ONE COULD NOT BE CERTAIN OF THE REACTION OF THE
PRC TO VARIOUS POSSIBILITIES. IF IT
BECAME CLEAR AT UNGA THAT CHINESE CONTINUED NOT TO BE
INTERESTED IN ANY NEW BODY, IT WOULD BE FAIRLY EASY, IN
MIHAJLOVIC'S VIEW, FOR MANY DELS TO SUPPORT ENLARGEMENT OF CCD
WITH TWO GERMANIES AND A FEW NON-ALIGNED. MIHAJLOVIC INDICATED
THAT YUGOSLAVIA WOULD LIKE TO SEE THE TWO GERMANIES
IN THE CCD AND CONCLUDED BY COMMENTING THAT "ENLARGEMENT
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WAS IN THE AIR" AND WAS THUS A REAL POSSIBILITY,
ASSUMING NO BASIC CHANGE IN THE SITUATION IN NEW YORK.

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NEA-10 NSAE-00 NSC-10 OIC-04 PA-03 PRS-01 RSC-01

SCI-06 SS-15 MBFR-03 USIA-15 SAJ-01 RSR-01 /203 W
---------- 043511
R 241830Z JUL 73
FM USMISSION GENEVA
TO SECSTATE WASHDC 714
INFO AMEMBASSY BONN
AMEMBASSY LONDON
AMEMBASSY MOSCOW
USMISSION USUN
USMISSION NATO

C O N F I D E N T I A L SECTION 2 OF 2 GENEVA 3863

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6. DUTCH HAVE TOLD US THEY LEARNED FROM CVOROVIC
THAT HE WAS THINKING TERMS OF ADDING TWO NON-ALIGNED
--ONE ASIAN AND ONE AFRICAN--ALONG WITH FRG AND GDR,
NO MENTION BEING MADE OF A LATIN AMERICAN ADDITION.

7. IN SPEAKING WITH AMB MARTIN (US) LATE LAST MONTH,
MADAME MYRDAL (SWEDEN) SEEMED CONCERNED ABOUT THE PROSPECT
OF OPENING UP CCD MEMBERSHIP GENERALLY, FEARING PRESSURES
FROM A GREAT MANY NON-ALIGNED WANTING TO JOIN. SHE INDICATED
THAT IF THERE HAD TO BE AN ENLARGEMENT SHE HOPED IT WOULD
BE MINIMAL AND NOT DESTROY THE NEGOTIATING CHARACTER OF THE CCD.

8. COMMENT: BASED ON THESE LIMITED CONTACTS WE THINK IT
REASONABLY SAFE TO ASSUME THAT NOT MANY KEY DELEGATIONS WILL
WANT TO TAKE NAY DEFINITE DECISIONS ABOUT ENLARGEMENT UNTIL
SOME TIME IN FORTHCOMING UNGA. PRINCIPAL REASON FOR THIS
WE BELIEVE WILL BE DESIRE TO SEE WHETHER THERE IS ANY
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SIGNIFICANT CHANGE IN OVERALL SITUATION AT NEW YORK WHICH
WOULD RESULT IN MEANINGFUL PARTICIPATION OF PRC IN
MULTILATERAL DISARMAMENT EFFORTS. NO DELEGATION, HOWEVER,
HAS EXPRESSED TO US ANY OPTIMISM THAT PRC ATTITUDES TOWARD
DISARMAMENT NEGOTIATIONS ARE LIKELY T ALTER MATERIALLY BY
OR DURING NEXT UNGA. WE THINK MANY DELS, THEREFORE, PROBABLY
VIEW ENLARGEMENT OF PRESENT CCD BY END OF NEXT UNGA AS

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REASONABLE POSSIBILITY. GIVEN THIS SITUATION, WE THINK ADDITIONAL US CONSULTATIONS DURING REMAINDER OF CCD CAN HAVE UTILITY. WE CAN PROBABLY REINFORCE OPINIONS OF OTHERS THAT, IN THE ABSENCE OF ANY BASIC CHANGE IN MULTILATERAL DISARMAMENT NEGOTIATING SITUATION, (A) IT WOULD BE A GOOD IDEA FOR THE FRG (ALONG WITH GDR) TO PARTICIPATE IN MULITLATERAL DISARMAMENT WORK; AND (B) THAT ADDITION OF SEVERAL NON-ALIGNED SHOULD BE LIMITED TO AROUND 2 OR 3 COUNTRIES, SELECTED BY CONSENSUS WHICH INCLUDES CCD MEMBERSHIP, ON BASIS OF ABILITY TO CONTRIBUTE TO SERIOUS DISARMEMENT DISCUSSIONS AS WELL AS ON BASIS OF IMPROVING GEOGRAPHIC REPRESENTATION IN CCD. CONSULTATIONS THIS SUMMER AT CCD SHOULD, OF COURSE, BE OF SORT IN WHICH WE DO NOT "BURN ANY BRIDGES" SO THAT WE COULD SEEK TO STRETCH PROCESS OUT OVER AN ADDIIONAL YEAR IF THIS LATER SEEMS TO BE BEST COURSE.BASSIN

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Message Attributes

Automatic Decaptioning: X
Capture Date: 01 JAN 1994
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: ARMS CONTROL MEETINGS
Control Number: n/a
Copy: SINGLE
Draft Date: 24 JUL 1973
Decaption Date: 01 JAN 1960
Decaption Note:
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Authority: golinofr
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 28 MAY 2004
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1973GENEVA03863
Document Source: CORE
Document Unique ID: 00
Drafter: n/a
Enclosure: n/a
Executive Order: GS BASSIN
Errors: N/A
Film Number: n/a
From: GENEVA
Handling Restrictions: n/a
Image Path:
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Legacy Key: link1973/newtext/t19730715/aaaaakmx.tel
Line Count: 239
Locator: TEXT ON-LINE
Office: ACTION ACDA
Original Classification: CONFIDENTIAL
Original Handling Restrictions: n/a
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a
Page Count: 5
Previous Channel Indicators:
Previous Classification: CONFIDENTIAL
Previous Handling Restrictions: n/a
Reference: 73 A) STATE 136897 B) GENEVA 2000
Review Action: RELEASED, APPROVED
Review Authority: golinofr
Review Comment: n/a
Review Content Flags:
Review Date: 26 SEP 2001
Review Event:
Review Exemptions: n/a
Review History: RELEASED <26-Sep-2001 by martinml>; APPROVED <03-Dec-2001 by golinofr>
Review Markings:

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US Department of State
EO Systematic Review
30 JUN 2005

Review Media Identifier:
Review Referrals: n/a
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
Secure: OPEN
Status: NATIVE
Subject: CCD; GERMAN MEMBERSHIP AND COMMITTEE ENLARGEMENT
TAGS: PARM, GC, GE, CCD
To: STATE
Type: TE
Markings: Declassified/Released US Department of State EO Systematic Review 30 JUN 2005

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